

# **Safer Oxfordshire Partnership**

## **Community Safety Agreement 2016-17**

## **FORWARD**

The Safer Oxfordshire Partnership brings together a range of partners to work collaboratively to prevent crime and anti-social behaviour across the county. Our aim is to make Oxfordshire a safer place for all of our communities. We do this by identifying local community safety priorities, through the four district Community Safety Partnerships, and agreeing our collective community safety priorities, through the Safer Oxfordshire Partnership.

Over the past year we have reviewed our partnership structures so that we have a more 'bottom-up' approach that is driven by local concerns at the district level through our local Community safety Partnerships (CSPs). At the countywide level, we discuss where we have common concerns and agree to work on them collectively as shared priorities. Much of the work of the partnership is driven by the officer-led Safer Oxfordshire Partnership Coordination Group, with scrutiny and challenge provided by the elected member-led Oversight Committee.

It is also essential that there is clarity and understanding between the Safer Oxfordshire Partnership, the CSPs and the other countywide Boards across Oxfordshire and therefore we have collectively agreed a working protocol setting out how we will work together to avoid duplication and gaps in the essential work that we all do to make communities safer. This is especially important given protecting vulnerable adults and children remains at the heart of our work to support victims, tackle offending and work with local communities to keep Oxfordshire safer.

This plan outlines our priorities to do this and how we will achieve them. This year our work will continue to have a particular focus on individuals who may be exploited by others to commit crime or become victims of crime themselves, such as victims of child sexual exploitation and modern slavery, as well as those at risk of radicalisation.

The Police and Crime Commissioner remains a key partner in supporting our work to prevent crime and provide support to victims of crime. We welcome the Commissioner's continued commitment to funding community safety activity across Oxfordshire that the countywide partnership distributes through the Youth Justice Service, Public Health, the district level CSPs and through other County Council services that support victims of abuse and exploitation.

I look forward to working with you all to keep our communities safer over the coming year.

Councillor Kieron Mallon  
Chairman of the Safer Oxfordshire Partnership Coordination Group

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## **INTRODUCTION**

### **What is the Safer Oxfordshire Partnership?**

This countywide partnership provides strategic direction for shared community safety priorities in Oxfordshire. The fundamental role of the Safer Oxfordshire Partnership is to coordinate activity around joint priorities to reduce crime and anti-social behaviour.

The Partnership consists of a senior officer/member led Oversight Committee and an officer led Co-ordinating Group. It supports collaboration on community safety issues across the four district-led Community Safety Partnerships (CSPs), Health, the Police, the County Council, Probation Service, the Community Rehabilitation Company, the Prison Service and the voluntary sector and provides support and challenge to member organisations on their engagement with any common risk or shared priority.

### **Principles of Working Together**

A working protocol has been agreed across the multi-agency Boards/ Partnerships that are working to improve the health and wellbeing of Oxfordshire residents and safeguard children, young people and adults with care and support needs who are vulnerable to abuse and neglect. Underpinning this protocol are the principles of thinking partnership working; understanding our own remit and the responsibilities of other partnerships; working together on themes of common interest; sharing information about risk; providing mutual challenge and support; sharing good practice and resources; and working with openness and honesty.

The protocol sets out how the different Boards and partnerships will interface with each other, including reporting; regular liaison and consultation; and escalating safeguarding concerns.

### **Purpose of the Community Safety Agreement**

The legislation states that an annual community safety agreement is required in two tier county areas. This agreement provides a brief summary of our achievements over the past year and sets out our joint priorities for the year ahead. It also sets out our principles for working together and provides information about how the partnership works efficiently and effectively.

A key area of activity for the partnership over the past year has been to coordinate implementation of the new Prevent duty across the county following the introduction of the Counter Terrorism and Security Act 2015. A Memo of Understanding (MoU) setting out the relationships between the city/ district level CSPs, the Safer Oxfordshire Partnership and other countywide Boards is set out in appendix 6 – **TO BE ADDED LATE MAY 2016.**

**OUR VISION**

**WORKING TOGETHER TO REDUCE CRIME AND CREATE SAFER  
COMMUNITIES IN OXFORDSHIRE**

We will deliver this vision through the priorities identified in this plan. Oxfordshire is a low crime area. All our activity will include consideration of inclusivity and access to Oxfordshire services by minority and vulnerable groups. We are committed to work together to ensure that crime levels remain low and that we continue to improve the safety of our communities.

## SOME OF OUR ACHIEVEMENTS IN 2015-2016

### REVIEW OF THE PARTNERSHIP

Partnership has undergone significant review to ensure it can respond effectively to the changing community safety landscape. A new working protocol clarifies and strengthens the relationship between the safeguarding Boards, the Safer Oxfordshire Partnership and the district level CSPs.

### PREVENTING EXTREMISM

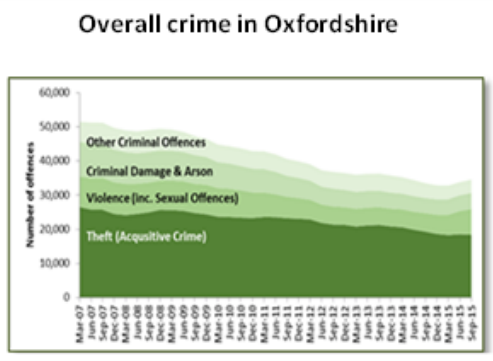
CSPs have developed local action plans to deliver Prevent locally. Countywide activity has included development of a MoU to clarify the governance arrangements for Prevent, development and delivery of training to over 550 frontline staff through WRAP (Workshop to Raise the Awareness of Prevent), the inclusion of Prevent in all safeguarding training and raising awareness of Prevent across the schools sector.

### REDUCE THE RISK OF ABUSE AND EXPLOITATION

The number of trained domestic abuse champions across Oxfordshire increased from 800 in 2014/15 to 1025 in 2016-17. The Oxfordshire Champions model is also being adopted in other areas across Thames Valley and nationally. Community mapping work and intelligence sharing through the CSE sub-group of the OSCB has led to the commissioning of street-based activity to raise awareness of CSE in east Oxford and Banbury and materials to raise awareness of CSE with parents and communities.

A fall in the number of crimes by 6% since 2012

Anti-social behaviour: a fall of 11% compared with 2014



Exceptions to the overall fall in recorded crimes include;

- Sexual offences
- Violence with injury
- Violence without injury

### ACTIVITIES TO REDUCE ANTI-SOCIAL BEHAVIOUR

**Cherwell CSP**

- Activities to reduce shoplifting
- Youth activators to deliver diversionary/engagement activities

**Oxford CSP**

- Management of CCTV
- IOM focused on gang-related activity
- Student Champion schemes

**West CSP:**

- Activities to reduce acquisitive crime
- Tackle ASB hot spot areas
- Test purchase operations

**South & Vale CSP**

- Support vulnerable high risk victims of ASB
- Diversionary projects for young people
- Engagement in hard-to-reach rural communities

### REDUCE RE/OFFENDING

Public Health support the Refresh Café initiative which aims to provide work/ employment-based interventions, support and real work experience to drug and alcohol users with a history of offending to reduce re-offending and sustain recovery.

There is a continued reduction in the rate of reoffending for young people, who work with the Youth Justice Service. This downward trend is rare in the country and testament to the work of the Youth Justice Partnership. Additionally, we continue to promote effective partnership working with agencies that meet cross cutting agendas, for example our work with risk management and victims.

CSPs undertake a range of activities to deliver the IOM (integrated Offender Management) programme, such as providing housing support for IOM offenders, restorative justice projects and work with perpetrators of domestic abuse.

We report on the impact of community safety funding to the Police and Crime Commissioner every 6 months

## **OUR PRIORITIES FOR 2016-17**

### **How the priorities are agreed**

Each year we produce a Strategic Intelligence Assessment (SIA) for Oxfordshire. The assessment is a snapshot of crime and community safety. It describes future threats and opportunities and helps us to understand crime and disorder issues. The assessment uses data from Thames Valley Police, the Home Office and the Office for National Statistics.

The SIA, together with the strategic objectives of the Police and Crime Commissioner (PCC), and the priorities of the City/District Community Safety Partnership (CSP) Plans, provide the evidence base to agree our countywide priorities. It can be noted that the Office of the Police and Crime Commissioner reviewed their strategic plan in December 2015 and concluded that there would be no changes to their priorities. Following the PCC elections in May 2016 a new plan will need to be developed.

#### **Further Information: Evidence for Shared Priorities**

- Appendix 1: Safer Oxfordshire Strategic Intelligence Assessment 2016
- Appendix 2: Police and Crime Commissioner Strategic Objectives
- Appendix 3: City/District Community Safety Partnership Plans and Priorities

### **Partnership Priorities 2016-17**

Our priorities for 2016-17 are to:

- Reduce Anti-Social Behaviour
- Reduce levels of re/offending, especially young people
- Reduce the harm caused by alcohol and drugs misuse
- Protect those at risk of abuse and exploitation
- Reduce the risk of radicalisation and hate crime
- Reduce violence and serious organised crime

Once the district level CSP plans have been refreshed, outcomes will be agreed for each of these shared priorities and an active delivery plan will be updated as activity progresses; see appendix 4.

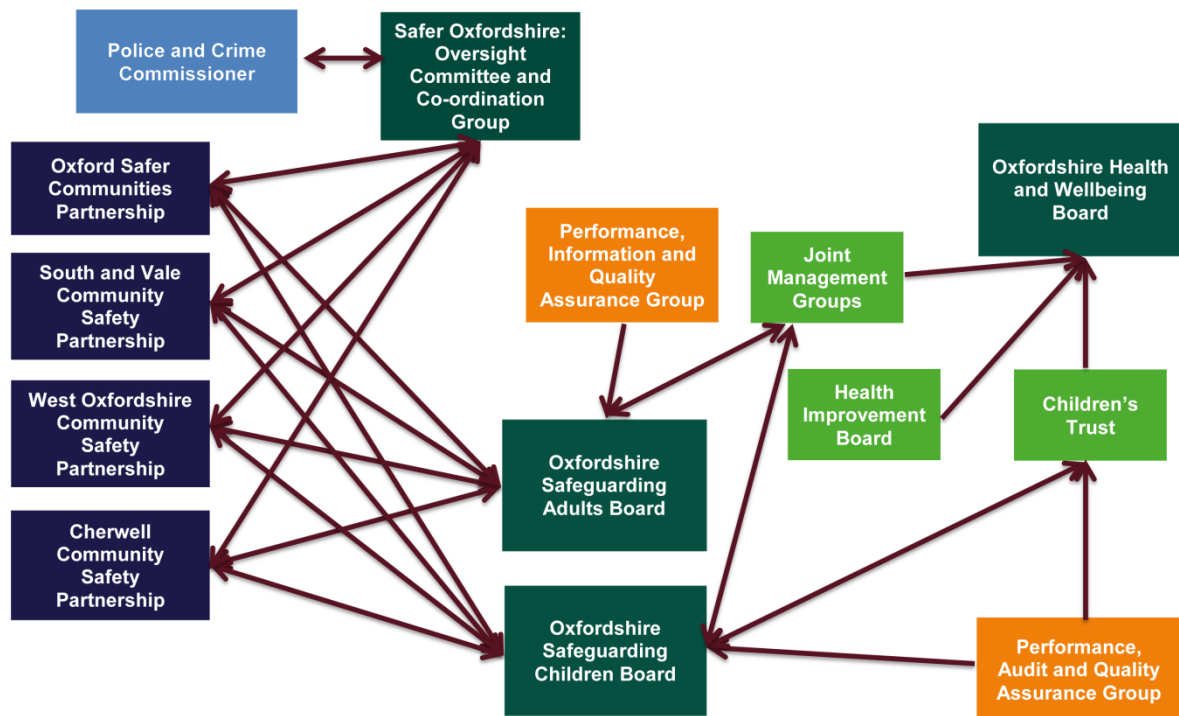
## WORKING IN PARTNERSHIP

### Safer Oxfordshire Partnership

Led by elected members and supported by council officers, the Partnership provides a coordinated approach to responding to our joint priorities. Representation on the Safer Oxfordshire Partnership includes the County Council (children’s social care, fire and rescue, public health), the City and District councils (who govern the four CSPs), as well as the police, probation service, community rehabilitation company, prison service, Clinical Commissioning Group and the voluntary sector.

Our broad membership ensures strong links between other strategic partnerships, such as the Oxfordshire Safeguarding Children Board, the Oxfordshire Safeguarding Adults Board and the Health and Wellbeing Board. A new working protocol clarifies the relationships and information sharing between the Safer Oxfordshire Partnership, the CSP’s and these other countywide boards.

Figure 2: Safer Oxfordshire Partnership: governance framework





## PSC5

The Safer Oxfordshire Partnership elected-member-led Oversight Committee and Coordination Group are key to ensuring a joined-up approach to shared community safety priorities and the provision of a single point of contact for the Police and Crime Commissioner; see figure 2 above. The role of the Oversight Committee is to provide support and challenge to the Coordination Group on these cross-border community safety priorities.

The Coordination Group will ensure that the statutory requirements at the countywide level are being met. This includes producing the SIA, managing the business planning process, supporting effective information sharing and coordinating reporting to the PCC. Appendix 4 lists the members of both the Oversight Committee and the Coordination Group.

Oxfordshire County Council provides the secretariat function for the partnership. The secretariat also oversees the development of the annual business plan, distribution of funding from the Police and Crime Commissioner and production of the SIA.

**Safer Oxfordshire Partnership Website**

Safer Oxfordshire

[www.oxfordshire.gov.uk](http://www.oxfordshire.gov.uk)

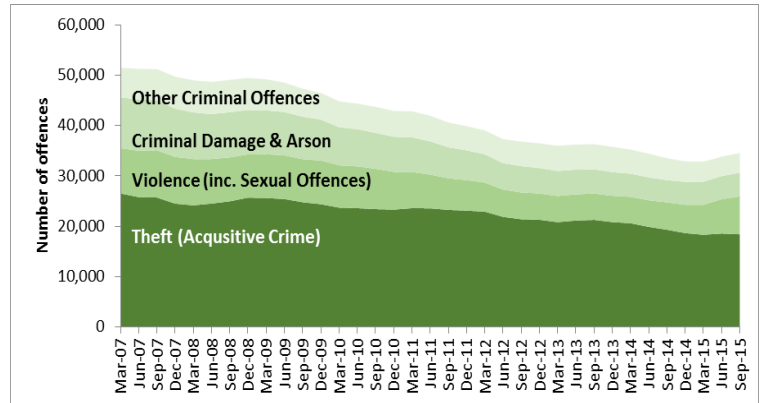
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## Appendix 1 Safer Oxfordshire Partnership Strategic Intelligence Assessment (SIA) 2016/17 Executive Summary

### EXECUTIVE SUMMARY

- In the 12 months to the end of September 2015 the police recorded **34,556 crimes** in Oxfordshire
- Long-term trends for Oxfordshire show a fall in the number of crimes – by **33%** in the eight years since 2007; by **6%** in the three years since 2012
- However, the number rose between 2014 and 2015 – from 33,524 to 34,556, an increase of **3%**
- Over the same period recorded crime in England and Wales increased by **6%**
- These increases are thought to be due in large part to improved recording practices, particularly for violent crime
- For most types of crime, the number of recorded crimes in Oxfordshire fell between 2014 and 2015. Notable exceptions include:
  - **Sexual offences** – increased from 790 to 1,233, an increase of **56%**
  - **Violence without injury** – increased from 2,764 to 3,815, an increase of **38%**
  - **Violence with injury** – increased from 1,870 to 2,461, an increase of **32%**
- In most cases, Oxfordshire's crime rates per 1,000 people in the population were below the national average in 2015. Notable exceptions include:
  - **Bicycle theft** – rate of 3.3 in Oxfordshire; 1.5 in England and Wales
  - **Theft from the person** – rate of 1.6 in Oxfordshire; 1.3 in England and Wales
  - **Other theft offences** – rate of 8.9 in Oxfordshire; 8.4 in England and Wales



- Across the county's five districts, Oxford City had the highest rates of most types of crime. Comparing each district with its set of "most similar areas" shows:
  - **Cherwell:** the overall crime rate was above average. Crime types that were above average *and* increasing were: all crime; other crime; other theft; possession of weapons; and shoplifting
  - **Oxford:** the overall crime rate was above average. Crime types that were above average *and* increasing were: all crime; criminal damage and arson; and possession of weapons
  - **South Oxfordshire:** the overall crime rate was below average. No crime types were above average but several showed an increasing trend
  - **Vale of White Horse:** the overall crime rate was below average. Bicycle theft was the only crime type that was above average *and* increasing
  - **West Oxfordshire:** the overall crime rate was below average. No crime types were above average but some showed an increasing trend
  
- Other community safety and crime data show that:
  - **Anti-social behaviour:** Police data show that there were **9,058 incidents** in the 2015 calendar year, a fall of 11% compared with 2014
  - **Domestic abuse:** there were **3,161 recorded crimes** in the 2015 calendar year, an increase of 34% compared with 2014. There were **8,516 non crime occurrences**, an increase of 2.9% compared with 2014
  - **Exploitation:** There is continued focus on issues of child and adult exploitation, including in particular **child sexual exploitation** and **modern slavery**
  - **Hate incidents:** Numbers of police recorded hate incidents continue to rise, although there is still significant under-reporting
  - **Rogue trading and scams:** There were **292 rogue trading incidents** in the nine months from April to December 2015, a fall of 16% from the same period in the previous year. During the 2015 calendar year there were **36 intelligence reports of scams**.
  - **Mental health detentions:** In 2015 there were **267 detentions** under Section 136 of the Mental Health Act, similar to the 2014 figure (266) and lower than in 2013 (358)

## PSC5

- **Re-offending:** adult re-offending rates in Oxfordshire increased slightly between 2012 and 2013 – from 24.1% to 24.6%. Juvenile re-offending rates fell – from 36.3% to 31.2%
- **Road traffic accidents: 378 people** were reported to the police as killed and seriously injured on Oxfordshire's roads in 2014. This was a slight increase from 2013 but the longer-term trend is downward

The full Strategic Intelligence Assessment can be found by following the link to the [Oxfordshire County Council webpage](#).

## Appendix 2 Police and Crime Commissioner Strategic Objectives

The role of the Police and Crime Commissioner (PCC) includes working with the Safer Oxfordshire Partnership to achieve the shared objectives of tackling crime, the causes of crime, and supporting victims and offenders. The PCC has ring-fenced a portion of his budget for community safety activity and gives this funding to the Safer Oxfordshire Partnership for allocation to various different projects and partnerships to reduce crime and anti-social behaviour across the county.

The Safer Oxfordshire Partnership coordinates bi-annual reporting to the Commissioner to account for this funding and ensures that it supports delivery of the PCCs strategic objectives, which are outlined below.

**Figure 3: Police and Crime Commissioner Strategic objectives**

Strategic Objective 1	Cut crimes that are of most concern to the public and reduce reoffending
Strategic Objective 2	Protecting vulnerable people
Strategic Objective 3	Work with partner agencies to put victims and witnesses at the heart of the criminal justice system
Strategic Objective 4	Ensure police and partners are visible, act with integrity and foster the trust and confidence of communities
Strategic Objective 5	Communicate with the public to learn of their concerns, help to prevent crime and reduce their fear of crime
Strategic Objective 6	Protect the public from serious organised crime, terrorism and internet based crime

For full details of the Police and Crime Plan visit [www.thamesvalley-pcc.gov.uk](http://www.thamesvalley-pcc.gov.uk)

### Appendix 3 City and District Community Safety Partnership Plans and Priorities

Each district level Community Safety Partnership (CSP) is responsible for publishing its own community safety plan. Each plan outlines how the CSP will engage with local communities to reduce crime and the fear of crime and their priorities for the year ahead. These plans are available on the websites below.

	Website Link
<b>Cherwell Community Safety Partnership</b>	<a href="http://www.cherwell.gov.uk">www.cherwell.gov.uk</a>
<b>Oxford Community Safety Partnership</b>	<a href="http://www.saferoxford.org.uk">www.saferoxford.org.uk</a>
<b>South and Vale Community Safety Partnership</b>	<a href="http://www.whitehorsedc.gov.uk">www.whitehorsedc.gov.uk</a>
	<a href="http://www.southoxon.gov.uk">www.southoxon.gov.uk</a>
<b>West Oxfordshire Community Safety Partnership</b>	<a href="http://www.westoxon.gov.uk">www.westoxon.gov.uk</a>

## Appendix 4 Delivering the Priorities 2016/17

The outcomes for each joint priority will be agreed following the publication of the district level CSP plans in May 2016. The delivery plan will be updated as progress continues throughout the year.

PCC Strategic Objective	Joint Priority	Lead Agency	Outcome	Progress update
Cut crimes that are of most concern to the public and reduce reoffending	Reduce anti-social behaviour	Community Safety Partnerships (CSPs)		
	Reduce the level of re/offending, especially young people	Youth Justice Service		
	Reduce the harm caused by alcohol and drugs misuse	Public Health		
Protecting vulnerable people	Protect vulnerable people through reducing the risk of Domestic Abuse and human exploitation	Safer Oxfordshire Partnership/ Oxfordshire Domestic Abuse Advisory Group		
		Oxfordshire Safeguarding Children Board – CSE Sub group		
		CSPs/ Safer Oxfordshire Partnership		
Protect the public from serious	Reduce the risk of radicalisation and hate crime	CSPs/ Safer Oxfordshire Partnership		



PSC5

<b>PCC Strategic Objective</b>	<b>Joint Priority</b>	<b>Lead Agency</b>	<b>Outcome</b>	<b>Progress update</b>
organised crime, terrorism and internet based crime	Reduce violence and serious organised crime	CSPs		

Note: In addition to the shared priorities, the district CSPs are responsible for delivering local priorities which may include theft, burglary, robbery, rural crime, fraud/ cybercrime, as well as supporting multi-agency operations to tackle serious organised crime, managing CCTV for their area and other crime prevention measures.

#### **Appendix 4 Safer Oxfordshire Partnership Membership**

Members include representatives of organisations with a statutory responsibility for community safety, and groups key to shaping and delivering the community safety agenda.

##### Safer Oxfordshire Partnership Oversight Committee:

Cherwell District Council

Community Rehabilitation Company - Thames Valley North

National Probation Service

Oxford City Council

Oxfordshire Clinical Commissioning Group

Oxfordshire County Council:      Adult Social Care  
   Children, Education & Families  
   Fire and Rescue/ Trading Standards  
   Public Health

South Oxfordshire District Council

Thames Valley Police

Vale of White Horse District Council

Voluntary Sector

West Oxfordshire District Council

##### Safer Oxfordshire Partnership Coordinating Group

Cherwell District Council

Community Rehabilitation Company - Thames Valley North

National Probation Service

HMP Bullingdon

Oxford City Council

Oxfordshire Clinical Commissioning Group

Oxfordshire County Council:      Adult Social Care  
   Early Intervention Service  
   Fire and Rescue/ Trading Standards  
   Public Health  
   Safeguarding Boards  
   Youth Justice Service

South and Vale District Council

Voluntary Sector

West Oxfordshire District Council

## Appendix 5 Resourcing

The total funding for Oxfordshire available from the Police and Crime Commissioner in 2016-17 is **£778,813** (this is £7,867 less than received in the previous year). In addition, £53k of the Commissioner's funding has been carried forward from 2014-15 to specifically support the community engagement strand of the Oxfordshire child sexual exploitation strategy.

We have approved the allocation of the funding for 2016-17 as set out in Figure 3 below. To monitor this funding, we have agreed a series of strategic objectives with the Commissioner. These are set out in Figure 1 above.

**Figure 3: Police and Crime Commissioner Funding distribution**

	2014-15 £	2015-16 £	2016-17 £
<b>Public Health</b>	<b>181,127*</b>	<b>65,127</b>	<b>57,127</b>
<b>Youth Offending / Early Intervention Service</b>	<b>257,866</b>	<b>257,866</b>	<b>249,866</b>
<b>Community Safety Partnerships</b>	<b>350,323</b>	<b>350,323</b>	<b>350,323</b>
- Cherwell	64,180	64,180	64,180
- Oxford	121,063	121,063	121,063
- South and Vale	117,111	117,111	117,111
- West Oxfordshire	47,969	47,969	47,969
<b>Domestic Abuse (DA) and exploitation</b>	<b>n/a</b>	<b>111,000</b>	<b>119,133</b>
<i>Violence Against Women and Girls Coordinator (VAWG) – including domestic abuse and exploitation of vulnerable adults and children</i>		45,000	40,000
<i>Additional funding to support DA/ exploitation</i>			64,133**
- Support high risk victims of DA			
- DA Champions training			
- FGM awareness raising			
<i>CSE sub-group: awareness raising</i>		40,000	5,000
		16,000	10,000
		10,000	
<b>Strategic Intelligence Assessment (SIA)</b>	<b>n/a</b>	<b>up to 2,364</b>	<b>2,364</b>
<b>TOTAL</b>	<b>789,316</b>	<b>786,680</b>	<b>778,813</b>

\* Just under £53k of the funding for 2014-15 was carried forward to 2015-16 to support activity to prevent child sexual exploitation through the Oxfordshire Safeguarding Children Board child sexual exploitation subgroup. Of this funding, £46.5k was only committed in January 2016 with these activities carrying forward into 2016-17. An additional £10k has been allocated for awareness raising in 2016-17.

\*\*A portion of the £64,133 will be allocated in April once reports on how this funding has had an impact have been received by the partnership. The remaining funding will be distributed through the VAWG strategic lead following the outcome of the current review of Domestic Abuse services which is due to conclude in September 2016.

**APPENDIX 6 Prevent - Memo of Understanding**

- to be added following 17 May partnership meeting

## **Appendix 7 Related Plans**

A Thriving Oxfordshire: Oxfordshire County Council Corporate Plan 2013-14 to 2017-18

Oxfordshire Alcohol and Drugs Partnership Strategy 2015-2018

Oxfordshire Children and Young People's Plan 2013-14

Oxfordshire Domestic Abuse Strategy 2012-17

Oxfordshire Joint Health and Wellbeing Strategy 2012-16

Oxfordshire Local Transport Plan 2011-30

Oxfordshire Safeguarding Children Board - Tackling Child Sexual Exploitation Professionals' Handbook 2013

Oxfordshire Safeguarding Children Board (OSCB) Strategy to prevent Female Genital Mutilation 2014-2017

Oxfordshire Youth Offending Team Strategic Plan 2014-2016

Thames Valley Police Delivery Plan 2015-16

Trading Standards Service Strategic Plan 2013-14 to 2017-18